FY23 Oklahoma Criminal Justice Programs Manual

OKLAHOMA DEPARTMENT OF MENTAL HEALTH AND SUBSTANCE ABUSE SERVICES

Table of Contents

CHAPTER 1: GENERAL PROVISIONS	5
1 Purpose	
1-2 Definitions	
CHAPTER 2: ADULT TREATMENT COURT PROGRAMS	
SUBCHAPTER 2-1: ADULT TREATMENT COURT STRUCTURE	7
2-1.1 Governance	
2-1.2 Treatment Court Team	
SUBCHAPTER 2-2: PROGRAM PHASES	9
SUBCHAPTER 2-3: ADMISSION PROCEDURES	10
3-1 Referral Eligibility	
3-2 Participant Orientation	
SUBCHAPTER 2-4: SUPERVISION	11
4-1 Supervision	
4-2 Substance Testing	
4-3 Supervision Reporting	
SUBCHAPTER 2-5: TREATMENT	13
5-1 Treatment Services	
5-2 Service Collaboration	
5-3 Treatment Reporting	
SUBCHAPTER 2-6: STAFFING AND COURT DOCKETS	16
6-1 Team Staffing	
6-2 Status Hearings	
6-3 Incentives, Sanctions, and Therapeutic Adjustments	
SUBCHAPTER 2-7: PARTICIPANT RIGHTS	19
7-1 Confidentiality	
7-2 Consumer Rights	
SUBCHAPTER 2-8: FISCAL RESPONSIBILITIES	21
8-1 Participant Fees	21
8-2 Accounting Procedures	

8-4 Allowable Use of Funds	
SUBCHAPTER 2-9: TREATMENT COURT PERSONNEL and PURCHASING SERVICES	25
9-1 Treatment Court Personnel	
9-2 Purchased Services	
SUBCHAPTER 2-10: EVALUATION and PERFORMANCE IMPROVEMENT	25
10-1 Data Reporting	
10-2 Performance Improvement	
SUBCHAPTER 2-11: DOCUMENTATION	26
SUBCHAPTER 2-12: SPECIAL POPULATIONS/DOCKETS	27
12-1 Veteran/Active-Duty Population	
12-2 Co-Occurring Populations	
CHAPTER 3: EARLY DIVERSION PROGRAMS	
SUBCHAPTER 3-1: EARLY DIVERSION STRUCTURE	29
3-1 Governance	
3-1.2 Participating Entities	
SUBCHAPTER 3-2: TREATMENT	29
3-2 Treatment Services	
3-2.2 Treatment Reporting	
SUBCHAPTER 3-3: SUPERVISION	30
SUBCHAPTER 3-4: EXPENDITURE REPORTS	31
CHAPTER 4: JUVENILE DIVERSION PROGRAM	
SUBCHAPTER 4-1: JUVENILE DIVERSION PROGRAM STRUCTURE	31
4-1.3 Governance	
4-1.4 Participating Entities	

8-3 Expenditures Reports

SUBCHAPTER 4-2: TREATMENT	31
4-2.1 Treatment Services	
4-2.2 Treatment Reporting	
SUBCHAPTER 4-3: SUPERVISION	32
SUBCHAPTER 4-4: EXPENDITURE REPORTS	32
CHAPTER 5: MUNICIPAL DIVERSION PROGRAM	
SUBCHAPTER 5-1: MUNICIPAL DIVERSION STRUCTURE	32
5-1.5 Governance	
5-1.6 Participating Entities	
SUBCHAPTER 5-2: TREATMENT	33
5-2.1 Treatment Services	
5-2.2 Treatment Reporting	
SUBCHAPTER 5-3: SUPERVISION	34
SUBCHAPTER 5-4: EXPENDITURE REPORTS	34
CHAPTER 6: PRETRIAL SERVICES PROGRAM	
SUBCHAPTER 6-1: PRETRIAL SERVICES STRUCTURE	34
6-1.5 Governance	
6-1.6 Participating Entities	
SUBCHAPTER 6-2: TREATMENT	35
6-2.1 Treatment Services	
6-2.2 Treatment Reporting	
SUBCHAPTER 6-3: SUPERVISION	35
SUBCHAPTER 6-4: EXPENDITURE REPORTS	36
CHAPTER 7: COMMUNITY COURT PROGRAM	

SUBCHAPTER 7-1: COMMUNITY COURT STRUCTURE	36
7-1.5 Governance	
7-1.6 Participating Entities	
SUBCHAPTER 7-2: TREATMENT	36
7-2.1 Treatment Services	30
7-2.2 Treatment Reporting	
SUBCHAPTER 7-3: SUPERVISION	37
SUBCHAPTER 7-4: EXPENDITURE REPORTS	38

CHAPTER 1: GENERAL PROVISIONS

1-1 PURPOSE

This manual identifies the requirements for treatment courts and other diversion programs funded by the Oklahoma Department of Mental Health and Substance Abuse Services (ODMHSAS).

<u>Adult Drug Courts</u>: Adult drug courts in Oklahoma follow the "<u>Drug Court Ten Key Components</u>" developed by the Bureau of Justice Assistance in collaboration with the National Association of Drug Court Professionals or, as applicable, the "<u>Tribal Healing to Wellness Courts Key Components</u>" developed by the Tribal Law and Policy Institute.

<u>Mental Health Courts:</u> Oklahoma mental health courts follow the "<u>Essential Elements of a Mental Health Court</u>" developed by the Council of State Governments Justice Center for the Bureau of Justice Assistance.

Early Diversion Programs: Early diversion programs provide behavioral health services and intensive case management to individuals charged with misdemeanor offenses or first-time felonies and can operate under multiple legal authorities including, but not limited to, law enforcement diversion, pretrial services, deferred prosecution agreements, and plea agreements.

<u>Juvenile Diversion Programs:</u> Juvenile diversion programs provide behavioral health services to juveniles involved with the criminal justice system and can operate under multiple legal authorities including, but not limited to law enforcement diversion, deferred prosecution agreements, and juvenile drug courts.

<u>Pretrial Services Programs:</u> Pretrial service programs provide risk and need information on offenders to judges to assist with the assessment of the risk to re-offend and the likelihood to reappear for court. The program will support the connection of Offender Screening contractors to offenders for conducting a presentence risk and need screen. Pretrial service team members will provide the appropriate level of supervision and collaborate with social service providers to connect individuals with resources for identified needs.

<u>Community Court Programs:</u> Community Courts hold court within a community and provide social services on site. The court seeks to find immediate, individualized solutions to make participants self-sufficient and avoid further criminal conduct. The Community Court monitors offenders and holds them accountable while at the same time making justice visible to the community in which the court resides.

1-2 **DEFINITIONS**

Any terms not defined below shall use definitions in the applicable chapters in OAC Title 450.

- "Active Participant" is a month-to-month ODMHSAS-funded status of a participant who receives behavioral health services provided by an Approved Treatment Entity or is in aftercare phases at any point during the month, and whose information has been updated in the identified ODMHSAS administrative database in the past 60 days. Active participant status is met for participants who have graduated, terminated, or absconded but who otherwise met the above criteria at any point in the month. Active participant status is not met for participants who are court-mandated to facilities that require labor in exchange for housing, except for ODMHSAS-certified halfway house programs. Active participant status is not met for participants who are residing in recovery housing that is not certified by OKARR, Oxford House, or ODMHSAS.
- "Approved Treatment Entity" means a behavioral health treatment agency that is certified by the ODMHSAS for mental health and/or substance abuse treatment services, a federally recognized tribal entity providing services on tribal land, or state or federal Veteran's Affairs.
- "Criminogenic Risk" means the measure of the likelihood that an individual will commit a criminal offense in the future.
- "Criminogenic Risk Assessment" means a validated instrument that ascertains criminogenic risk.
- "WEBS" means the ODMHSAS web-based reporting system which serves as a basis for data evaluation, reporting, and funding for many ODMHSAS criminal justice programs.
- **"Diversion Program"** means a structured method of legal and behavioral health responses following a set of evidence-based or research-supported strategies to reduce the likelihood of recidivism.
- "Participant" means a justice-involved individual who is accepted by the diversion program and who has entered into a legal agreement to receive structured behavioral health services.
- "Recidivism" means the repeat criminal offenses of an individual who has had prior offenses.
- "Responsivity Needs" means needs that are not related to criminal reoffending, but failure to adequately treat or address will reduce the likelihood of program success.
- "Risk Need Responsivity" means a model of offender management which incorporates criminogenic risk, treatment needs, and identification of those services that should be provided to decrease the likelihood of the participant reoffending.

"Supervising Staff" for the purposes of Section 471 means a Department of Corrections employee assigned to monitor offenders in the drug court program, a state, county, or municipal governmental representative, a certified treatment provider participating in the program, or a CLEET-certified person designated by the drug court program to perform drug court investigations.

"Treatment Court" or "Specialty Court" means a drug or mental health court program, including veteran dockets and co-occurring dockets, which incorporates treatment services and judicial supervision in lieu of traditional sentencing.

"Treatment Court Personnel" means any staff or contractor who performs any portion of the responsibilities and who receives compensation funded all or in part through the ODMHSAS Drug Court or Mental Health Court Administrative Contract.

CHAPTER 2: ADULT TREATMENT COURT PROGRAMS

SUBCHAPTER 2-1: ADULT TREATMENT COURT STRUCTURE

2-1.1 GOVERNANCE

Treatment court programs, described in Title 22 O.S. §471.1 and Title 22 O.S. §472, shall be highly structured and specialized dockets wherein defendants with behavioral health treatment needs are offered an opportunity to participate in court-supervised treatment in place of traditional adjudication and sentencing processes. The court is operated through joint efforts of criminal justice and treatment services staff to provide a collaborative approach to reducing recidivism and increasing treatment participation. Treatment courts shall have current policy manuals and participant handbooks in place. Any revisions shall be submitted to the ODMHSAS within seven (7) days. Policy manuals guide the internal practices of the treatment court program. Participant handbooks provide information to prospective and active participants, as well as their families, about the treatment court and their general expectations and responsibilities. Participant handbooks shall be written at no higher than a 6.0 Flesch-Kincaid Grade Level.

2-1.2 TREATMENT COURT TEAM

A treatment court team shall be the group of professionals who are primarily responsible for the day-to-day operations of the program and administering the treatment and supervisory interventions. It is recommended that the treatment court team establish Memoranda of Understanding (MOUs) with each relevant agency and office to identify expectations of each team member's involvement. The National Drug Court Institute has published the "Core Competencies Guide" for each team member. The team members shall consist of:

- Treatment Court Judge: The judge is the leader of the treatment court team.
- District Attorney Representative/Prosecutor: The district attorney representative serves as the gatekeeper for admission into the program and participates as a member of the team in a non-adversarial manner, focusing on the benefits of providing a therapeutic environment and enhancing positive program outcomes.
- Defense Representative: The defense representative provides information to the participant about the rigors of the treatment court, preserves all legal rights of the client, advocates for fair and equal treatment of the client, participates in team meetings, and attends non-adversarial court proceedings.
- Treatment Court Coordinator: The treatment court coordinator oversees the activity of the team, conducts quality assurance of each team member, maintains client data, remains informed regarding budgetary concerns of the treatment court, and coordinates services from each discipline, and the local community, in a manner that is most therapeutic to the participant. Coordinators shall:
 - Participate fully as a treatment court team member, attending staffing and dockets;
 - o Manage the daily operations of the program;
 - o Maintain an email address and internet access;
 - Collect all completed eligibility forms and forward the forms to the district attorney and the judge assigned to the offender's case;
 - Ensure the preparation of the program docket containing all essential information as required by the team;
 - Ensure the collection of data for evaluation purposes including, but not limited to, updates in ODMHSAS WEBS before the first of each month;
 - Keep a record of all presumptively eligible offenders who are not placed in the
 drug court program including the reason each offender was not placed in the
 program and information about the ultimate case disposition of each. This
 record shall be available to all members of the drug court team.
 - o Act as liaison between ODMHSAS and team;
 - Establish and coordinate networking within the community, local agencies, outreach programs, and state agencies to assist with resources and referrals for participants;
 - o Ensure orientation and graduation processes are developed and followed;
 - o Complete the ODMHSAS Conflict of Interest statement annually;
 - Attend at least six (6) hours of program-related training annually; and
 - Not provide direct care treatment services to program participants.
- Treatment Court Service Provider: The treatment court service provider provides rehabilitative therapy sessions, case management, and monitoring for treatment court participants in keeping with the holistic recovery of the participants.

• Treatment Court Community Supervision Provider: The treatment court supervision provider actively monitors participants outside of the treatment court setting including conducting home and job visits. All client contact is documented, and visits are logged to help encourage positive participant behavior.

2-1.3 POLICY MANUAL REQUIREMENTS FOR TREATMENT COURT TEAM

The treatment court policy manual shall:

- Identify each member of the treatment court team;
- Identify the roles of each member of the treatment court team;
- Identify the continuing education expectations for each team member;
- Be signed by each member of the treatment court team;
- Identify the approved procedure when the treatment court judge is not available for staffing or court hearings.

SUBCHAPTER 2-2: PROGRAM PHASES

2-2.1 PROGRAM PHASES

Treatment courts provide a phased structure toward program completion. Generally, the first phase of the program focuses on orientation and stabilization with phase goals becoming progressively more difficult.

2-2.2 PHASE COMPLETION REQUIREMENTS

Phase completion requirements shall include:

- Progress toward treatment goals;
- Compliance with court orders; and
- Reasonable, measurable expectations that align with overall program goals (ex. an early phase may require one month of appointment attendance while a later phase may commonly require employment).

2-2.3 HANDBOOK REQUIREMENTS FOR PROGRAM PHASES

The treatment court participant handbook shall include the requirements to complete each program phase which:

- Are clearly defined and measurable;
- Are standardized, but can be modified to best meet participants' needs and serve diverse populations;
- Include supervision requirements, including random substance testing as appropriate, and home compliance checks;
- Identify basic treatment requirements which are consistent with Section 5-1 of this manual;
- Identify any program fee requirements and anticipated payment schedule; and
- Identify the process of phase advancement.

SUBCHAPTER 2-3: ADMISSION PROCEDURES

2-3.1 REFERRAL AND ELIGIBILITY

Prompt identification and placement of eligible offenders into the treatment court program is a priority to enhance positive outcomes. Treatment courts shall prioritize moderate to high criminogenic risk, and moderate to high treatment need defendants for participation in the program. Candidates shall not be disqualified from participation because of co-occurring mental health, substance abuse, medical condition, or because they have legally prescribed psychotropic or addiction medicine.

To make the most efficient use of diversion resources in a community, the treatment court shall, when such programs exist in the community, work collaboratively with Offender Screening programs, as defined in Title 43A O.S. 3-704, reviewing available criminogenic risk assessment and treatment screening information to determine if additional screening or assessment is needed to determine eligibility. If the information collected is more than six (6) months old or otherwise in need of updating due to significant changes in the potential participant's status, an additional screening may be conducted. If additional screening is required for drug court eligibility consideration a contracted treatment agency shall, within five (5) days, use a validated substance use disorder screening tool and an ODMHSAS-approved criminogenic risk assessment instrument, completed by a clinician meeting minimum qualifications for Screening and Referral, as identified in the most recent version of the Services Manual, and trained to administer the instrument, to make eligibility recommendations to the treatment court. If additional screening is required for mental health court eligibility consideration a contract treatment agency may, within five (5) days, opt to provide a mental health screening or assessment instead.

Adult drug court eligibility criteria shall be consistent with Title 22 O.S. 7-471 which includes, but is not limited to:

- No prior felony conviction in any state for domestic violence in the last 10 years, except as may be allowed in a domestic violence treatment program authorized by the drug court program;
- The offender's charge does not involve a violation of the Trafficking In Illegal Drugs Act.

If the crime for which the offender is seeking eligibility to drug court involves a victim, notification of the victim shall comply with subsection A of Section 34 of Article II of the Oklahoma Constitution and the Oklahoma Victim's Rights Act, Section 142A et seq. of Title 21 of the Oklahoma Statutes and shall include the right to provide victim's impact statements.

(Mental Health Court Only) Treatment contractors shall provide assessment services to program referrals that do not have a current mental health diagnosis, as identified by an assessment being completed or treatment services being provided by the contractors within the previous six (6)

months. Treatment contractors are encouraged to collaborate with county jail medical providers to consider diagnostic information while incarcerated.

2-3.2 POLICY MANUAL REQUIREMENTS FOR REFERRAL AND ELIGIBILITY

The treatment court policy manual shall identify eligibility and exclusionary criteria which:

- Are based on validated eligibility tools including criminogenic risk assessment and clinical information; and
- Follow eligibility and exclusionary criteria identified in state law.

2-3.3 PARTICIPANT ORIENTATION

Treatment court participants shall be informed of their choices to decline or accept participation in the program. For applicants to make an informed decision regarding program participation, applicants shall receive a complete orientation to the program before plea.

2-3.4 POLICY MANUAL REQUIREMENTS FOR PARTICIPANT ORIENTATION

The treatment court policy manual shall identify the procedures for participant orientation which:

- Identify the team member(s) responsible for completing program orientation;
- Are provided to all participants within the designated time;
- Include the distribution and review of the participant handbook; and
- Identifies the documentation of a signature and date that the participant has been provided the orientation and a copy of the participant handbook.

SUBCHAPTER 2-4: SUPERVISION

2-4.1 SUPERVISION

Supervising Staff provides monitoring of participant behavior which is a vital component of the success of a treatment court program. Occurring in both office settings and in participants' homes and jobs, supervision shall be performed respectfully. According to the NDCI, community supervision has seven (7) identified functions: (1) Protection of the public; (2) Providing accountability; (3) Enhancing drug refusal skills; (4) Identifying environmental threats; (5) Catching impending signs of relapse; (6) Partnering with treatment; and (7) Enforcing community obligations.

Frequent and accurate reporting to the treatment court team enhances program accountability. Supervision staff shall document all supervision contacts with program participants per program policies.

Supervising Staff shall minimally report:

• Drug and alcohol test results, including efforts to defraud or invalidate said tests;

- Compliance with electronic monitoring, home curfews, travel limitations, and geographic or association restrictions:
- Commission of or arrests for new offenses; and
- Menacing, threatening, or disruptive behavior directed at staff members, participants, or other persons.

2-4.2 POLICY MANUAL REQUIREMENTS FOR SUPERVISION

The treatment court policy manual shall include supervision information which:

- Describes the communication requirements between supervision staff and the treatment court coordinator, or designee, minimally occurring weekly; and
- Identifies the documentation requirements of supervision contacts with participants.

2-4.3 HANDBOOK REQUIREMENTS FOR SUPERVISION

The treatment court participant handbook shall include:

- A specialized set of terms and conditions for community supervision which shall be reviewed with participants at regular intervals.; and
- Provisions for home compliance visits

2-4.4 SUBSTANCE TESTING

Frequent and random substance testing is an essential element of the supervision of treatment court participants identified with substance use disorders. Substance testing shall be used as a tool to support recovery and engagement, not solely as a means to support sanctions. The treatment court shall rely on medical input to determine whether a prescription for an addictive or intoxicating medication is medically indicated and whether non-addictive, non-intoxicating and medically safe alternative treatments are available. Test results, including the results of confirmation testing, should be available to the treatment court within forty-eight (48) hours of sample collection.

The treatment court shall utilize at least five percent (5%) of administrative contract funds to support the costs of indigent drug testing.

2-4.5 POLICY MANUAL REQUIREMENTS FOR SUBSTANCE TESTING

The treatment court policy manual shall identify the process of substance testing including:

- Method(s) of testing which are (a) scientifically valid; (b) legally defensible; and (c) therapeutically beneficial;
- Identification of the individual(s) responsible for the collection of samples. If an employee of a treatment agency, ODMHSAS shall be notified in writing within thirty (30) days of contract execution:
- Chain of custody process for sample collection, including storage of samples;

- The minimal frequency of substance testing is no less than twice per week until the last program phase for all drug court participants or mental health court participants identified as having a severe substance use disorder
- Process for random, unpredictable selection of participants for substance testing;
- Process for reporting results; and
- Process for lab confirmation upon participant objection to testing results.

2-4.6 HANDBOOK REQUIREMENTS FOR SUBSTANCE TESTING

The treatment court handbook shall identify the participant requirements for substance testing including:

- The method by which participants will be notified to submit to testing and timeline by which they must respond, typically no more than eight (8) hours after being notified to test for urine specimens and no more than four (4) hours after being notified for oral fluid tests;
- The consequence of not submitting to a substance test;
- Explanation of dilute sample and consequence of submitting a dilute sample;
- The consequence of submitting a modified or tampered sample;
- Established rules for collection of samples;
- Identification of any restrictions to over-the-counter (OTC), prescription (Rx) medications, supplements, or other substances; and
- Process for requesting lab confirmation, including any required fee to do so.

SUBCHAPTER 2-5: TREATMENT

2-5.1 TREATMENT SERVICES

Behavioral health treatment services are a vital component of the success of a treatment court program. Individualized to each participant's needs, treatment services shall be based on sound theory and provided through evidence-based interventions. According to NDCI, behavioral health treatment services have three (3) identified functions: (1) Motivation; (2) Insight; and (3) Behavioral Skills.

Treatment courts shall verify that all entities providing treatment services to participants are Approved Treatment Entities. Verification shall be documented in the treatment court office for inspection and review by ODMHSAS. Treatment courts shall participate in all ODMHSAS participant count verifications.

Treatment services shall:

- Provide a continuum of care for substance use disorder treatment. Level of care decisions are based on the ASAM Patient Placement Criteria;
- (*Drug Court Only*) Be provided in a structure that makes available, as defined in the participant handbook, six (6) to ten (10) hours of services per week, during the initial phase

- of treatment, and 200 hours over nine (9) to twelve (12) months, and includes at least one (1) individual session per week during the first phase of the program;
- Not include incarceration to achieve clinical or social service objectives, such as obtaining access to detoxification services or sober living quarters.
- Be available to participants regardless of their work schedule. Treatment agency contractors shall be available for services at least forty (40) hours per week, except for state and federally designated holidays. Utilize Risk, Need, Responsivity principles in targeting criminogenic and non-criminogenic/responsivity needs of participants. Treatment shall ordinarily be sequenced to first address responsivity needs such as housing (all referrals for recovery housing must be made to OKARR certified, Oxford House, or ODMHSAS approved housing), mental health symptoms, cravings, withdrawal, etc. (phase 1), then criminogenic needs such as criminal thinking, delinquent peer interactions, and family conflict (interim phases), and lastly, long-term functioning needs such as vocational, educational services (later phases);
- Use evidence-based criminal thinking interventions after participants are stabilized clinically and no longer experiencing acute symptoms of distress such as cravings, withdrawal, or depression;
- Include substance use treatments that are manualized and have been demonstrated to improve outcomes for addicted persons involved in the criminal justice system;
- Include medications, as clinically appropriate based on medical necessity as determined by a treating physician with specialized behavioral health expertise;
- Be available to applicants immediately upon identification of clinical eligibility (before plea);
- Provide group-based and individual-based interventions for all participants;
- Include the following services:
 - o Gender-Specific
 - o Parenting
 - Anger Management
 - o Family-based Services
 - o Trauma-Specific Interventions
 - o Skill Building/Problem Solving
 - o Relapse Prevention
 - Mental Health Treatment
 - o Prevention of Health-Risk Behaviors
 - Overdose Prevention and Reversal
 - o Peer Recovery Support Services
 - Aftercare, follow-up contact with the participant is available through at least the first ninety days after discharge.
- If multiple treatment providers are utilized, the treatment court shall have a policy that identifies the process by which the treatment agency is selected for each participant.

• An offender admitted to the drug court program for a crime that requires the offender to attend a batterers' intervention program certified by the Attorney General's office shall be required to participate in such treatment as a condition of drug court.

2-5.2 SERVICE COLLABORATION

In addition to behavioral health treatment needs, treatment court participants frequently have multiple needs requiring service agency collaboration (ex. housing, medical, transportation, vocational, etc.). All housing referrals must be made to OKARR certified recovery residences, Oxford House, or ODMHSAS approved housing. Holistic care is recognized as the standard of care in treatment court programs. ODMHSAS encourages the use of peer support resources such as Alcoholics Anonymous, Narcotics Anonymous, SMART Recovery, Double Trouble in Recovery, NAMI support groups, Celebrate Recovery, etc. However, if attendance at a peer support program is mandated, treatment courts shall offer both secular and non-secular options for attendance.

2-5.3 POLICY MANUAL REQUIREMENTS FOR SERVICE COLLABORATION

The treatment court policy manual shall include service collaboration information which:

- Identifies the vocational and educational support provided to participants; and
- Identifies the collaborations between the court and other social service providers in the community. The treatment court is encouraged to develop MOUs to formalize partnerships.

2-5.4 TREATMENT REPORTING

Frequent and accurate reporting to the treatment court team enhances program accountability. Treatment staff shall document all services per ODMHSAS. Additionally, treatment staff shall submit regular treatment reports to program coordinators, or designees, before each treatment court staffing.

Treatment staff shall minimally report:

- Assessment results pertaining to participants' eligibility for the treatment court, including treatment and supervision needs;
- Attendance at scheduled appointments;
- Attainments of treatment plan goals, such as completion of a required treatment regimen;
- Evidence of symptom resolution, such as reductions in drug cravings, withdrawal symptoms, or mental illness symptoms;
- Evidence of treatment-related attitudinal improvements, such as increased insight or motivation for change;
- Attainment of phase requirements, such as obtaining and maintaining employment or enrolling in an educational program;
- Adherence to legally prescribed and authorized medically assisted treatments;

- Procurement of unauthorized prescriptions for addictive or intoxicating medications;
- Commission of or arrests for new offenses; and
- Menacing, threatening, or disruptive behavior directed at staff members, participants, or other persons.

2-5.5 POLICY MANUAL REQUIREMENTS FOR TREATMENT REPORTING

The treatment court policy manual shall include treatment reporting information that describes the communication requirements between treatment staff and the treatment court coordinator, or designee, minimally occurring weekly.

2-5.6 HANDBOOK REQUIREMENTS FOR TREATMENT SERVICES AND REPORTING

The treatment court participant handbook shall identify:

- Typical treatment requirements by program phase;
- Contact information for the participant's treatment provider;
- The treatment provider's reporting requirements to the treatment court team; and
- Types of treatment services available.

SUBCHAPTER 2-6: STAFFING AND COURT DOCKETS

2-6.1 TEAM STAFFING

Frequent staffing provides an open forum in which everyone involved in a case can share information, discuss issues, and reach a consensus on the next steps toward a participant's successful rehabilitation and completion of the program.

The treatment court team shall have team staffing before the treatment court docket. At a minimum, staffing should include the judge, coordinator, and a representative from the defense counsel, the district attorney's/prosecutor's office, treatment, and supervision. To the greatest extent possible, the same representative should attend regularly to ensure the greatest level of teamwork and continuity. The program models support all members of the team having input with the judge being the ultimate arbiter of factual controversies and making the final decisions concerning the imposition of incentives or sanctions that affect a participant's legal status or liberty. While the specific roles of the team members differ, the goal of maintaining a therapeutic environment shall be at the forefront of decisions.

2-6.2 POLICY MANUAL REQUIREMENTS FOR TEAM STAFFING

The treatment court policy manual shall identify the process of team staffing including:

- Addressing participants on an individual basis;
- Holding team discussion on the implementation of incentives and sanctions;
- Holding team discussion of treatment and support service needs;

- Allowing input from all team members;
- Resolving disagreements between team members to present a united front in court;
- Frequency of team staffing;
- Location and time of team staffing; and
- Team members who regularly attend.

2-6.3 HANDBOOK REQUIREMENTS FOR TEAM STAFFING

The treatment court participant handbook shall identify the process of team staffing including the purpose of team staffing.

2-6.4 STATUS HEARINGS

The treatment court shall hold court hearings no less frequently than every two weeks for those in the first phase of the program and no less than every four weeks from the second phase until participants are in the last phase of the program. Frequent court hearings establish and reinforce the treatment court's policies, ensure participants' needs are being met, and provide supervision and accountability of each participant. Participants shall ordinarily appear in front of the same judge throughout their enrollment in the treatment court program.

2-6.5 POLICY MANUAL REQUIREMENTS FOR STATUS HEARINGS

The treatment court policy manual shall identify the process for court dockets including:

- Frequency of court dockets;
- Location and time of court dockets; and
- Team members who are expected to attend court dockets.

2-6.6 HANDBOOK REQUIREMENTS FOR STATUS HEARINGS

The treatment court participant handbook shall identify the participant requirements for court dockets including:

- Typical attendance requirements by program phase;
- Location and time of court dockets; and
- Any rules or restrictions set by the treatment court about behavior, attire, and attendance expectations.

2-6.7 INCENTIVES, SANCTIONS, and THERAPEUTIC ADJUSTMENTS

The treatment court model is based on the principle of behavior modification, rewarding positive behavior, and sanctioning criminal behavior or administrative program violations. Research identifies that certainty and immediacy of team responses to behavior are the two most important factors in the successful administration of incentives and sanctions.

Participants shall receive consequences without regard to their gender, race, ethnicity, nationality, socioeconomic status, or sexual orientation. Sanctions shall be provided without expressing anger

or ridicule. Participants shall not be shamed or subjected to foul or abusive language. It is recommended that incentives be provided at a greater frequency than sanctions by a four (4) to one (1) ratio.

Participants are allowed to explain their perspectives concerning factual controversies. The judge is the ultimate arbiter of factual controversies and makes the final decision concerning the imposition of incentives or sanctions that affect a participant's legal status or liberty.

Incentives: The treatment court places as much emphasis on incentivizing productive behavior as much as reducing crime and substance use. Incentives should take into account the proximal and distal goals of each participant. (Ex. Proximal (short term) goal: incentive low; Distal (long term) goal: incentive high.)

Progressive Sanctions: Jail sanctions shall be imposed judiciously and sparingly and should not exceed five (5) days per sanction. Unless a participant poses an immediate risk to public safety, jail sanctions are imposed after less severe consequences have been ineffective at deterring infractions. Treatment courts should impose sanctions in advance of a participant's regularly scheduled court hearing. Sanctions should only be imposed by treatment court judges' orders. Sanctions imposed may include termination from the program. Sanctions should take into account the proximal and distal goals of each participant. (Ex. Proximal (short term) goal: sanction high; Distal (long term) goal: sanction low, if at all.)

Therapeutic Adjustments: Therapeutic adjustments are appropriate if participants are not responding to their treatment interventions. Such therapeutic adjustments include modification of the treatment plan and may impact the intensity or type of services provided. Modifications in treatment services shall consider the recommendations of the treatment professional.

2-6.8 POLICY MANUAL REQUIREMENTS FOR INCENTIVES, SANCTIONS, and THERAPEUTIC ADJUSTMENTS

The treatment court policy manual shall identify the process for implementation of sanctions and incentives which:

- Identifies the regular monitoring of the delivery of incentives and sanctions to ensure they are administered equivalently to all participants.
- Identifies the opportunity for participants to be heard to explain their perspectives concerning factual controversies and the imposition of incentives, sanctions, and therapeutic adjustments.
- Identifies that participants will receive a clear justification for why a particular consequence is or is not being imposed; and

• Identifies a written schedule of predictable sanctions and the right of the treatment court team to use a reasonable amount of discretion to modify a presumptive consequence in light of the circumstances presented in each situation.

2-6.9 HANDBOOK REQUIREMENTS FOR INCENTIVES, SANCTIONS, and THERAPEUTIC ADJUSTMENTS

The treatment court participant handbook shall identify the process for implementation of incentives and sanctions which identifies:

- Behaviors that may elicit an incentive, sanction, or therapeutic adjustment;
- Identifies the range of consequences that may be imposed;
- Phase advancement and graduation criteria, including the legal and collateral consequences. Graduation criteria shall typically include (modifications allowable and necessary on an individualized basis) a requirement for at least ninety (90) days of sobriety, employment or school attendance, and sober housing;
- Termination criteria and the legal and collateral consequences;
- The right of the treatment court team to use a reasonable amount of discretion to modify a presumptive consequence in light of the circumstances presented in each situation; and
- (*Drug Court Only*) Identifies that a participant may be sanctioned to serve a term of confinement of six (6) months in an intermediate revocation facility operated by the Department of Corrections.

SUBCHAPTER 2-7: PARTICIPANT RIGHTS

2-7.1 CONFIDENTIALITY

Open communication between multiple agencies and offices is a hallmark of the treatment court program models. However, much of the information necessary to discuss, such as all information related to the identity, diagnosis, prognosis, or treatment of any patient, is protected by state, federal, and tribal laws. As such, treatment court programs shall maintain the ability to communicate this protected health information through appropriate participant written consent. A consent for the release of information shall not be valid if (a) the expiration date has passed, (b) the release has not been filled out with all required information identified in 7-1.2, or (c) the participant does not give consent freely and voluntarily.

The treatment court shall utilize consents of release of information which include:

- The statement, in bold font, "The information authorized for release may include records which may indicate the presence of a communicable disease";
- The specific name or general designation of the program or person permitted to make the disclosure:
- The name or title of the individual or the name of the organization to which disclosure is being made;

- The name of the consumer whose records are to be released;
- A description of the information to be disclosed; including specifically whether substance abuse treatment information may be included with the disclosure.
- The dated signature of the consumer, or authorized representative, or both when required;
- Purpose of the disclosure;
- An expiration date, event, or condition which shall ensure release will last no longer than reasonably necessary to serve the purpose for which it is given; and
- If the release is signed by a person authorized to act for a consumer, a description of the authority of such person to act.

2-7.2 POLICY MANUAL REQUIREMENTS FOR CONFIDENTIALITY

The treatment court policy manual shall identify the confidentiality practices of communication which require the use of consents for the release of information, before disclosure of the information. The policy shall include:

- Identification of the team member responsible for the collection of consents for release of information; and
- Identification of the secure storage procedure of any records which contain protected health information.

2-7.3 HANDBOOK REQUIREMENTS FOR CONFIDENTIALITY

The treatment court participant handbook shall identify confidentiality information including:

- A brief description of protected health information;
- The role of consents for the release of information in the treatment court program; and
- The limits to confidentiality.

2-7.4 CONSUMER RIGHTS

Respectful treatment of program participants is a best practice that has been proven to enhance positive outcomes. It is also a right of program participants to be treated with respect and have interactions with treatment court team members free from foul or abusive language.

Dual relationships are a consumer rights issue that is expected to occur from time to time. Especially in rural areas, former interactions between treatment court team members and participants (ex. employee/employer, familial, etc.) should be recognized as an important issue to the treatment court team and steps taken to minimize the impact on the participant should occur. Each treatment court program shall have a grievance procedure available to program participants. Grievance procedures are a means by which participants can formally notify team members of potential rights violations or general concerns regarding their treatment. Formal grievance processes assist in holding team members accountable to high ethical standards of care and protect both the program and the participants.

2-7.5 POLICY MANUAL REQUIREMENTS FOR CONSUMER RIGHTS

The treatment court policy manual shall identify consumer rights information which:

- Identifies that treatment team members shall not create new dual relationships with participants (ex. employee/employer relationships excluding certified peer recovery support opportunities, sexual relationships, etc.); and
- Establishes agreed-upon guidelines by the treatment court team for instances of prior relationships between team members and participants. This shall include notification and documentation requirements and steps to minimize the impact of prior relationships on participation.

2-7.6 HANDBOOK REQUIREMENTS FOR CONSUMER RIGHTS

The treatment court participant handbook shall identify consumer rights information which:

- Identifies the participant's rights to respectful treatment while in the program;
- Identifies a grievance process which:
 - o Identifies the method by which participants can file a grievance;
 - o Includes a timeframe for the grievance process which allows for an expedient resolution (not to exceed 14 days);
 - Includes the provision of written notification to the participant of the outcome;
 and
 - o Identifies the mechanism by which the participant can appeal the outcome.
- Includes the phone number of the ODMHSAS Consumer Advocate's Office.

SUBCHAPTER 2-8: FISCAL RESPONSIBILITIES

2-8.1 PARTICIPANT FEES

Treatment court programs shall follow the requirements identified in ODMHSAS contracts and applicable state and federal laws about the charging and collection of participant fees and copayments. Treatment services shall not be contingent on paying any required fee or copay.

2-8.2 POLICY MANUAL REQUIREMENTS FOR PARTICIPANT FEES

The treatment court policy manual shall identify:

- The procedures for the collection of participant fees, including who payments are made to, methods of payment accepted, storage of payments collected, and deposit process of payments collected; and
- The amount of participant fees to be charged to program participants.

2-8.3 HANDBOOK REQUIREMENTS FOR PARTICIPANT FEES

The treatment court participant handbook shall identify:

- Amount of participant fees, detailed by type of fee (ex. program fee, supervision fee, etc.)
- Required schedule for payment of fees; and
- Participant expectations for the fee collection process, including who payments are made to, methods of payments accepted, and how receipts for payments will be issued.

2-8.4 ACCOUNTING PROCEDURES

Treatment court programs shall follow sound accounting procedures, including state purchasing requirements. Adult drug court programs shall follow the financial procedures outlined in 22 O.S.§ 471.1 and Standard Operating Procedure #23 prepared by the State Auditor and Inspector's office (SA&I). Treatment court programs shall comply with ODMHSAS and SAI audit requests, including making all program account information accessible by ODMHSAS and SAI.

2-8.5 EXPENDITURE REPORTS

Treatment court programs shall submit quarterly expenditure reports to ODMHSAS within 45 days of the close of each quarter and shall comply promptly with any follow-up requests.

2-8.6 ALLOWABLE USE OF FUNDS

To ensure uniform fiscal responsibility and sound management of treatment courts, the Oklahoma Department of Mental Health and Substance Abuse Services (ODMHSAS) enacts this policy to provide direction on the allowable use of treatment court funds.

I. Applicability

This policy applies to all Oklahoma Treatment Court programs receiving any financial support from ODMHSAS.

II. Audit Requirements

All expenses shall be documented, auditable, and consistent with state purchasing rules.

III. Allowable Use of Contract Funds

Allowable ODMHSAS contract expenditures include:

- A. Salaries and benefit costs of treatment court employees;
- B. Salaries and benefit costs of treatment court team members for only those portions of time working on treatment court duties;
- C. Expenses of treatment court employees such as phone, supplies, and mileage for only those portions of expenses directly related to treatment court duties;
- D. Contracts for professional services of team members including probation, defense attorney, law enforcement, and other team members;
- E. Travel and training for team members directly related to treatment courts and following state travel procedures;
- F. Administrative costs including office supplies and equipment used for the sole purpose of treatment court operations. If sharing equipment across programs (i.e., Mental Health Court, Juvenile Diversion, etc.) costs will be allocated across the various programs;
- G. Infrastructure costs including rent, building upkeep, cleaning supplies, and insurance, used for the sole purpose of treatment court operations. If sharing infrastructure costs across programs (i.e., Mental Health Court, Juvenile Diversion, etc.) costs must be allocated across the various programs;

- H. Drug/alcohol testing supplies and laboratory confirmations, including urine drug/alcohol testing cups and dips, oral fluid tests, sweat patches, hair follicle tests, latex gloves, or similar products needed to administer the drug/alcohol test, and contracts with vendors to administer drug/alcohol testing. Vendors shall be selected and paid using state purchasing rules;
- I. Electronic home monitoring installation and daily fees, which must be paid directly to the vendor:
- J. Alternate drug/alcohol testing or supervision devices (ex. Ocular scanners, fingerprint scanners, portable breath test devices, smartphone technology, etc.), which must be paid directly to the vendor;
- K. Workbooks, brochures, pamphlets, diaries, journals, meditation books, sobriety tokens, medallions, and calendars provided directly to program participants to support program goals;
- L. Bus and other transportation support for participants to attend program-related activities; and
- M. Incentives authorized under applicable program statutes, not to exceed \$25 per incentive. No gifts or incentives shall be given to anyone other than active program participants.
- N. Graduation memento, including but not limited to frames for graduation certificates, not to exceed \$40 per person; and
- O. Up to two treatment court activities/events for participants which include:
 - a. Cake, desserts, refreshments, and meals, not to exceed \$14 per person; and
 - b. Activity costs not to exceed \$8 per person; or
 - c. A combination of refreshment/meals/activity, not to exceed \$22 per person.

IV. Allowable Use of Participant Fees

Allowable Participant Fee expenditures include:

- A. Salaries and benefit costs of treatment court employees;
- B. Salaries and benefit costs of treatment court team members for only those portions of time working on treatment court duties;
- C. Expenses of treatment court employees such as phone, supplies, and mileage for only those portions of expenses directly related to treatment court duties;
- D. Contracts for professional services of team members including probation, defense attorney, law enforcement, and other team members;
- E. Administrative costs including office supplies and equipment, used for the sole purpose of treatment court operations. If sharing equipment across programs (i.e. Mental Health Court, Juvenile Diversion, etc. costs will be allocated across the various programs).
- F. Infrastructure costs including rent, building upkeep, cleaning supplies, and insurance, used for the sole purpose of treatment court operations. If sharing infrastructure costs across programs (i.e., Mental Health Court, Juvenile Diversion, etc.) costs must be allocated across the various programs;

- G. Drug/alcohol testing supplies and laboratory confirmations, including urine drug/alcohol testing cups and dips, oral fluid tests, sweat patches, hair follicle tests, latex gloves, or similar products needed to administer the drug/alcohol test, and contracts with vendors to administer drug/alcohol testing. Vendors shall be selected and paid using state purchasing rules;
- H. Electronic home monitoring installation and daily fees, which must be paid directly to the vendor:
- I. Alternate drug/alcohol testing or supervision devices (ex. Ocular scanners, fingerprint scanners, portable breath test devices, smartphone technology, etc.), which must be paid directly to the vendor;
- J. Workbooks, brochures, pamphlets, diaries, journals, meditation books, sobriety tokens, medallions, and calendars provided directly to program participants to support program goals;
- K. Bus and other transportation support for participants to attend program-related activities;
- L. Incentives authorized under applicable program statutes, not to exceed \$25 per incentive. No gifts or incentives shall be given to anyone other than active program participants;

V. Allowable Use of Gifts and Donations

Gifts and donations accepted by the Treatment Court may be used for any allowable expenses under Section III or IV of this policy. Acceptance and use of donated funds shall be consistent with state law and all applicable ethics rules.

VI. Allowable Use of Grant Funds

- A. Any state or federal grant must follow the spending guidelines of the grant;
- B. In the event of a conflict between the terms of the grant and this policy, the more restrictive shall apply unless approved in writing by ODMHSAS; and
- **C.** Grant funds shall be kept in a separate depository account in the Treasurer's Office established specifically for that purpose.

VII. Pre-Approval Threshold

Any purchase equal to or exceeding \$5,000 shall have prior written approval from ODMHSAS. No split purchasing is allowable.

VIII. Additional Items

Any items not covered in this policy must have prior written approval from ODMHSAS. Examples include, but are not limited to, vehicle and vehicle-related expenses, marketing material, and staff incentives.

All expenses shall be documented, auditable, and consistent with state purchasing rules.

SUBCHAPTER 2-9: TREATMENT COURT PERSONNEL AND PURCHASING SERVICES

2-9.1 TREATMENT COURT PERSONNEL

Treatment courts shall have Treatment Court Personnel who minimally perform the duties identified in ODMHSAS Administrative Contracts.

2-9.2 POLICY MANUAL REQUIREMENTS FOR TREATMENT COURT PERSONNEL

The treatment court policy manual shall identify:

- The employment status of each Treatment Court Personnel (ex. contractor, county employee, etc.);
- The immediate supervisor of each Treatment Court Personnel; and
- The requirement of submission of timecards, documenting hours spent on program-related tasks, which shall be reviewable by ODMHSAS upon request.

2-9.3 HANDBOOK REQUIREMENTS FOR TREATMENT COURT PERSONNEL

The treatment court participant handbook shall identify the contact information for the designated Treatment Court Coordinator.

2-9.4 PURCHASED SERVICES

Treatment courts using any program funds, including those provided by ODMHSAS contracts, to purchase services to carry out any portion of those duties required in ODMHSAS Drug Court or Mental Health Court Administrative Contracts (ex. supervision, drug testing, etc.) shall follow all applicable purchasing requirements.

2-9.5 POLICY MANUAL REQUIREMENTS FOR PURCHASED SERVICES

The treatment court policy manual shall identify:

- The method by which the provider(s) of the purchased services shall be selected and monitored;
- The requirement of all service providers to post the grievance process and ODMHSAS Consumer Advocate's contact information at any service location to which participants are required to report; and
- The requirement of submission of written agreements and invoices for payment which include individual cost of service, number of services provided, dates of services, and signature of service provided with attestation.

SUBCHAPTER 2-10: EVALUATION and PERFORMANCE IMPROVEMENT

2-10.1 DATA REPORTING

Treatment courts shall participate in the ODMHSAS required data reporting and evaluation process. This shall minimally include (a) coordinators entering required data into the web-based reporting systems by the 1st of each month and (b) treatment providers entering data into the Medicaid Management Information System (MMIS) per established procedures. It is recommended that documentation occurs within forty-eight (48) hours of respective events, but at the latest documentation shall be entered within 7 days. Records not updated within 60 days shall

not be counted active for purposes of funding. All team members shall have access to enter and review information in WEBS.

2-10.2 POLICY MANUAL REQUIREMENTS FOR DATA REPORTING

The treatment court policy manual shall identify an internal review process which:

- Ensures the accurate reporting of participant's active status;
- Includes an, at least, quarterly review by an individual other than the person whose regular responsibility it is to report data; and
- Reports any errors in reporting to ODMHSAS within 7 days.

2-10.3 PERFORMANCE IMPROVEMENT

Evaluation and performance improvement are important components of treatment court programs. Research identified that programs that utilize data to impact program functions have better outcomes than those programs which do not. Further, treatment court programs that meet outside of traditional staffing and court hearings to target performance improvement measures similarly show improved results.

ODMHSAS provides outcomes and other select reports, on at least a quarterly basis, to each treatment court program. Many program evaluation reports are available on web-based systems and additional information may be requested from ODMHSAS to assist with program evaluations.

2-10.4 POLICY MANUAL REQUIREMENTS FOR PERFORMANCE IMPROVEMENT

The treatment court policy manual shall identify business meetings on at least an annual basis which:

- Includes all treatment court members;
- Includes a review of program outcomes and other data reports;
- Focuses on performance improvement;
- Reviews in-program progress and outcomes of historically disadvantaged groups; and
- Includes a review of the policy manual, participant handbook, and team organizational process.

SUBCHAPTER 2-11: DOCUMENTATION

Treatment court programs shall maintain documentation requirements which minimally include:

Treatment court file: The treatment court file shall be stored separately from treatment and public records and shall be maintained in a secured, locked environment not accessible to individuals who are not a part of the treatment court team, including program participants. The treatment court has documentation that shall minimally include:

- Plea date:
- Current case number;
- Current program phase;
- Current status (ex. AWOL, In-custody, Active, IRF, etc.)
- Graduation/Revocation date, as applicable;
- Signed acknowledgment of participant handbook receipt;
- Signed participant contract;

- Documentation of final disposition, as applicable;
- Chronological reports which contain information regarding supervision contact with a participant including: (a) date, (b) time, (c) location, and (d) team members' signature. This includes, but is not limited to, home visits, office visits, substance testing, missed appointments, and telephone calls, unless entered into WEBS. If supervision is provided by staff of state of municipal supervision entities, such as the Department of Corrections, their documentation requirements shall supersede this section;
- Screening reports from treatment providers unless entered directly into WEBS;
- Treatment update reports from treatment providers unless entered directly into WEBS;
- Consents for release of information;
- Requests for travel if the treatment court program requires such requests;
- Documentation signed by the participant, or a copy provided to the participant at the time of sanctioning, identifying violation and requirements of completing sanction including date sanction is to be completed;
- Substance testing records which identify: (a) substance tested for, (b) method of testing, (c) results, (d) signature of individual administering test, and (e) participant signature; and
- Copies of participant receipts, when treatment court fines or fees are not collected directly by the court clerk.

Treatment record: The treatment provider shall maintain the original treatment documentation and records shall remain with the respective treatment agency in accordance with applicable sections of OAC Title 450.

Public court record: The public court record shall be stored separately from the treatment court file and treatment record following applicable state and federal laws.

SUBCHAPTER 2-12: SPECIAL POPULATIONS/DOCKETS

2-12.1 VETERAN/ACTIVE-DUTY POPULATIONS

Oklahoma has a significant number of veterans and active-duty military personnel relative to the overall population. While most of these individuals will never be involved in the criminal justice system, some individuals may face criminal charges and ultimately end up in treatment court programs due to service-related treatment needs. Because of the significant sacrifice made by this population, treatment court programs may choose to invest resources into a voluntary program distinction identified as Zone4Vets (Z4V).

While any treatment court program can serve veterans and active-duty military personnel, those identified as a Zone4Vets have met the current requirements identified by the ODMHSAS Zone4Vets criteria to receive special recognition status for this population.

2-12.2 CO-OCCURRING POPULATIONS

A significant percentage of treatment court participants have co-occurring disorders, serious mental illness, and substance use disorders. Treatment courts may choose to designate a specialized docket in the program to serve their co-occurring participants. Co-occurring dockets target offenders with moderate to high treatment needs in both substance use and mental health areas.

While all treatment courts are encouraged to follow the information in this section for their co-occurring participants, programs with specialized co-occurring dockets shall follow all general treatment court requirements in addition to the requirements below (adapted from NDCI and GAINS Center: Six Steps to Improve Your Drug Court Outcomes for Adults with Co-Occurring Disorders):

Early identification of participants' needs through:

- Screening processes that identify co-occurring treatment needs before program admission;
- Screening processes that identify trauma-related treatment needs at admission;
- Program intake processes which include (a) mental health and substance use disorder diagnosis, (b) interaction between mental health and substance use disorder, (c) information on functional impairments that could impact participation in the program (ex. stress tolerance, attention, concentration, etc.), and (d) other psychological areas that are likely to affect engagement and participation in the program (ex. criminogenic needs, motivation for treatment, literacy, transportation, and major medical problems).

Adaptation of the court structure through:

- Participation in court staffing and dockets by an agency certified by the ODMHSAS to provide mental health treatment services;
- Increased periodic reviews of treatment court program requirements;
- Cross-training, either formal or informal in-service training opportunities, of treatment court staff on criminal justice, mental health, and substance use disorder treatment;
- Integration of support groups that target co-occurring treatment needs, as available;
- The flexibility of court appearance requirements to meet the individual needs of participants;
- Integration of family-based educational services;
- Integrated treatment approaches which are individualized to each participant's needs;
- The flexibility of phase progress and anticipated goals which may include (a) a determined period of sobriety and medication compliance, (b) reduction in mental health symptoms, (c) continued engagement and progress in treatment, (d) a stable home plan, (e) establishment of a support network, (f) completion of special probation terms such as paying program costs, making restitution, or participating in community service;
- Consequences associated with non-compliance with mental health treatment; and
- Encouragement of reduction of hospitalizations, improved role functioning at work, school, or parenting, and increased independent living skills.

Expansion of treatment options including:

- Enhancement of independent living skills, including financial management;
- Focus on improved role functioning at work, school, or parenting;
- Integration of family-based, and other social support, services;
- Evidence-based services for serious mental illness including, but not limited to medications, and social skills training; and

• Case management including, but not limited to, housing, vocational and educational services, and primary healthcare. All housing referrals must be made to OKARR certified recovery residences, Oxford House or ODMHSAS approved housing.

Community supervision which:

- Is dictated by assessed risk for recidivism, with more intensive supervision for those assessed as higher risk and less intensive supervision for those with lower risk;
- Takes into consideration the abilities and functioning of the participant (ex. memory deficits, time management challenges, and medication adherence); and
- Includes a problem-solving approach to noncompliance.

CHAPTER 3: EARLY DIVERSION PROGRAMS

SUBCHAPTER 3-1: EARLY DIVERSION STRUCTURE

3-1.1 GOVERNANCE

Early diversion programs provide behavioral health services and intensive case management to individuals charged with misdemeanor offenses or first-time felonies and can operate under multiple legal authorities including, but not limited to, law enforcement diversion, pretrial services, deferred prosecution agreements, and plea agreements. Early diversion programs operating as misdemeanor drug courts shall operate independently from any operating felony drug court programs and shall follow guidelines as referenced in Chapter 2, except for program length and phase structure. Other program models shall follow the statutory requirements of the specific legal structure that best describes the operating program's structure.

3-1.2 PARTICIPATING ENTITIES

Participating entities within each jurisdiction will vary based on the program model followed. For all program models, minimally the district attorney, public defender, and presiding district judge shall be provided information about the program when one exists in a jurisdiction.

SUBCHAPTER 3-2: TREATMENT

3-2.1 TREATMENT SERVICES

Treatment contractors shall provide screening services within five (5) days of admission to the program to determine program requirements and case planning. The screening shall minimally include a validated substance use disorder screening tool and an ODMHSAS-approved criminogenic risk assessment instrument, completed by a clinician meeting minimum qualifications for Screening and Referral, as identified in the most recent version of the Services Manual, and trained to administer the instrument.

Treatment service requirements shall be provided within the requirements of general substance abuse or mental health statements of work. Services shall be provided regardless of income level and shall not be contingent upon payment of program fees or copays.

Early Diversion programs shall verify that all entities providing treatment services to participants are Approved Treatment Entities. Verification shall be documented in the office for inspection and review by ODMHSAS.

Treatment services shall:

- Be provided within requirements of general substance abuse or mental health statements of work;
- Not include incarceration to achieve clinical or social service objectives, such as obtaining access to detoxification services or sober living quarters;
- Be available to participants regardless of their work schedule. Treatment agency contractors shall be available for services at least forty (40) hours per week, with the exception of state and federally designated holidays;
- Utilize Risk, Need, Responsivity principles in targeting criminogenic and non-criminogenic/responsivity needs of participants;
- Use evidence-based criminal thinking interventions after participants are stabilized clinically and no longer experiencing acute symptoms of distress such as cravings, withdrawal, or depression;
- Include substance use treatments that are manualized and have been demonstrated to improve outcomes for addicted persons involved in the criminal justice system; and
- Include medications, as clinically appropriate based on medical necessity as determined by a treating physician with specialized behavioral health expertise.

3-2.2 TREATMENT REPORTING

Frequent and accurate reporting to the program enhances program accountability. Treatment staff shall document all services in accordance with ODMHSAS. Additionally, treatment staff shall submit regular treatment reports to program coordinators, or designees, as required. Treatment staff shall report information consistent with 2-5.4.

SUBCHAPTER 3-3: SUPERVISION

Supervision is not a required component of the Early Diversion program. If the program includes supervision, the program shall provide supervision consistent with the level identified as necessary in the criminogenic risk assessment. Programs not requiring supervision may disregard this subchapter.

If the Early Diversion program includes substance testing, it shall follow requirements as identified in 2-4.4 and 2-4.5

SUBCHAPTER 3-4: EXPENDITURE REPORTS

Early Diversion programs shall submit quarterly expenditure reports to ODMHSAS within 45 days of the close of each quarter and shall comply in a timely manner with any follow-up requests.

CHAPTER 4: JUVENILE DIVERSION PROGRAMS

SUBCHAPTER 4-1: JUVENILE DIVERSION PROGRAM STRUCTURE

4-1.1 GOVERNANCE

Juvenile Diversion programs provide behavioral health services to juveniles involved with the criminal justice system and can operate under multiple legal authorities including but not limited to law enforcement diversion, deferred prosecution agreements, and juvenile drug courts. Juvenile Diversion programs operating as juvenile drug courts shall operate independently from any operating adult drug court programs and shall follow guidelines as referenced in Chapter 2, with the exception of any statutes specific to juvenile case processing. Goals include decreasing involvement with the criminal justice system, increasing engagement with treatment services, reducing substance use, and overall cost savings.

4-1.2 PARTICIPATING ENTITIES

Participating entities within each jurisdiction will vary based on the program model followed. For all program models, minimally the district attorney, public defender, and presiding district judge shall be provided information about the program when one exists in a jurisdiction.

SUBCHAPTER 4-2: TREATMENT

4-2.1 TREATMENT SERVICES

Treatment contractors shall provide screening services within five (5) days of admission to the program for the purpose of determining program requirements and case planning. The screening shall minimally include a validated substance use disorder and mental health screening tool.

Treatment service requirements shall be provided within the requirements of general substance abuse or mental health statements of work. Services shall be provided regardless of income level and shall not be contingent upon payment of program fees or copays.

Juvenile Diversion programs shall verify that all entities providing treatment services to participants are Approved Treatment Entities. Verification shall be documented in the office for inspection and review by ODMHSAS.

Treatment services shall:

- Involve multiple systems impacting children including, but not limited to, family, school, child welfare, and criminal justice;
- Not include incarceration to achieve clinical or social service objectives, such as obtaining access to detoxification services or sober living quarters.
- Be available to participants regardless of their school schedule. Treatment agency contractors shall be available for services at least forty (40) hours per week, with the exception of state and federally designated holidays.
- Include substance use treatments that are manualized and have been demonstrated to improve outcomes for addicted persons involved in the criminal justice system; and
- Include medications, as clinically appropriate based on medical necessity as determined by a treating physician with specialized behavioral health expertise.

4-2.2 TREATMENT REPORTING

Frequent and accurate reporting to the program enhances program accountability. Treatment staff shall document all services in accordance with ODMHSAS. Additionally, treatment staff shall submit regular treatment reports to program coordinators, or designees, as required. Treatment staff shall report information consistent with 2-5.4.

SUBCHAPTER 4-3: SUPERVISION

Supervision is not a required component of the Juvenile Diversion program. If the program includes supervision, the program shall provide supervision consistent with the level identified as necessary in the criminogenic risk assessment. Programs not requiring supervision may disregard this subchapter.

If the Juvenile Diversion program includes substance testing, it shall follow requirements as identified in 2-4.4 and 2-4.5.

SUBCHAPTER 4-4: EXPENDITURE REPORTS

Juvenile Diversion programs shall submit quarterly expenditure reports to ODMHSAS within 45 days of the close of each quarter and shall comply in a timely manner with any follow-up requests.

CHAPTER 5: MUNICIPAL DIVERSION PROGRAMS

SUBCHAPTER 5-1: MUNICIPAL DIVERSION STRUCTURE

5-1.1 GOVERNANCE

Municipal Diversion programs provide behavioral health services to individuals with municipal crimes and can operate under multiple legal authorities including but not limited to law

enforcement diversion, pretrial services, deferred prosecution agreements, and plea agreements. Program models shall follow the statutory requirements of the specific legal structure that best describes the operating program's structure.

5-1.2 PARTICIPATING ENTITIES

Participating entities within each jurisdiction will vary based on the program model followed. For all program models, minimally the presiding judge, city attorney, court staff, jail staff, and police department shall be provided information about the program when one exists in a jurisdiction.

SUBCHAPTER 5-2: TREATMENT

5-2.1 TREATMENT SERVICES

Treatment contractors shall provide screening services within five (5) days of admission to the program for the purpose of determining program requirements and case planning. The screening shall minimally include a validated substance use disorder screening tool and an ODMHSAS-approved criminogenic risk assessment instrument, completed by a clinician meeting minimum qualifications for Screening and Referral, as identified in the most recent version of the Services Manual, and trained to administer the instrument.

Municipal Diversion programs shall verify that all entities providing treatment services to participants are Approved Treatment Entities. Verification shall be documented in the office for inspection and review by ODMHSAS.

Treatment services shall:

- Not include incarceration to achieve clinical or social service objectives, such as obtaining access to detoxification services or sober living quarters.
- Be available to participants regardless of their work schedule. Treatment agency contractors shall be available for services at least forty (40) hours per week, with the exception of state and federally designated holidays.
- Utilize Risk, Need, Responsivity principles in targeting criminogenic and non-criminogenic/responsivity needs of participants;
- Use evidence-based criminal thinking interventions after participants are stabilized clinically and no longer experiencing acute symptoms of distress such as cravings, withdrawal, or depression;
- Include substance use treatments that are manualized and have been demonstrated to improve outcomes for addicted persons involved in the criminal justice system; and
- Include medications, as clinically appropriate based on medical necessity as determined by a treating physician with specialized behavioral health expertise.

5-2.2 TREATMENT REPORTING

Frequent and accurate reporting to the program enhances program accountability. Treatment staff shall document all services in accordance with ODMHSAS. Additionally, treatment staff shall submit regular treatment reports to program coordinators, or designees, as required. Treatment staff shall report information consistent with 2-5.4.

SUBCHAPTER 5-3: SUPERVISION

Supervision is not a required component of the Municipal Diversion program. If the program includes supervision, the program shall provide supervision consistent with the level identified as necessary in the criminogenic risk assessment. Programs not requiring supervision may disregard this subchapter.

If the Municipal Diversion program includes substance testing, it shall follow requirements as identified in 2-4.4 and 2-4.5.

SUBCHAPTER 5-4: EXPENDITURE REPORTS

Municipal Diversion programs shall submit quarterly expenditure reports to ODMHSAS within 45 days of the close of each quarter and shall comply in a timely manner with any follow-up requests.

CHAPTER 6: PRETRIAL SERVICES PROGRAMS

SUBCHAPTER 6-1: PRETRIAL SERVICES STRUCTURE

6-1.1 GOVERNANCE

Pretrial services programs assist with the assessment of offenders to determine the risk to re-offend and the likelihood to reappear for court and can operate under multiple agencies including, but not limited to treatment agencies and designated pretrial services agencies. Program models shall follow the statutory requirements of the specific legal structure that best describes the operating program's structure.

6-1.2 PARTICIPATING ENTITIES

Participating entities within each jurisdiction will vary based on the program model followed. For all program models, minimally the presiding judge, court staff, jail staff, and treatment court and diversion program coordinators shall be provided information about the program when one exists in a jurisdiction.

SUBCHAPTER 6-2: TREATMENT

6-2.1 TREATMENT SERVICES

Treatment contractors shall provide screening services within five (5) days of admission to the program for the purpose of determining risk assessment and case planning. The screening shall minimally include a validated, ODMHSAS-approved criminogenic risk assessment instrument, completed by a person meeting minimum qualifications for screening and trained to administer the instrument.

Pretrial Services programs shall verify that all entities providing treatment and/or case management services to participants, when deemed appropriate, are Approved Treatment Entities. Verification shall be documented in the office for inspection and review by ODMHSAS.

Treatment services shall:

- Not include incarceration to achieve clinical or social service objectives, such as obtaining access to detoxification services or sober living quarters.
- Be available to participants regardless of their work schedule. Treatment agency contractors shall be available for services at least forty (40) hours per week, with the exception of state and federally designated holidays.
- Utilize Risk, Need, Responsivity principles in targeting criminogenic and non-criminogenic/responsivity needs of participants;
- Use evidence-based criminal thinking interventions after participants are stabilized clinically and no longer experiencing acute symptoms of distress such as cravings, withdrawal, or depression;
- Include substance use treatments that are manualized and have been demonstrated to improve outcomes for addicted persons involved in the criminal justice system; and
- Include medications, as clinically appropriate based on medical necessity as determined by a treating physician with specialized behavioral health expertise.

6-2.2 TREATMENT REPORTING

Frequent and accurate reporting to the program enhances program accountability. Treatment staff shall document all services in accordance with ODMHSAS. Additionally, treatment staff shall submit regular treatment reports to program coordinators, or designees, as required. Treatment staff shall report information consistent with 2-5.4.

SUBCHAPTER 6-3: SUPERVISION

Supervision is not a required component of the Pretrial Services program. If the program includes supervision, the program shall provide supervision consistent with the level identified as necessary in the criminogenic risk assessment. Programs not requiring supervision may disregard this subchapter.

If the Pretrial Services program includes substance testing, it shall follow requirements as identified in 2-4.4 and 2-4.5.

SUBCHAPTER 6-4: EXPENDITURE REPORTS

Pretrial Services programs shall submit quarterly expenditure reports to ODMHSAS within 45 days of the close of each quarter and shall comply in a timely manner with any follow-up requests.

CHAPTER 7: COMMUNITY COURT PROGRAMS

SUBCHAPTER 7-1: COMMUNITY COURT STRUCTURE

7-1.1 GOVERNANCE

Community Court programs provide behavioral health services and intensive case management to individuals charged with misdemeanor offenses and can operate under multiple legal authorities including, but not limited to, law enforcement diversion, pretrial services, deferred prosecution agreements, and plea agreements. Community Court Programs will conduct legal proceedings and client interaction outside of the courthouse and shall engage local businesses, faith-based organizations, and/or social service agencies as appropriate in the program. Social services needed to meet participants' individualized needs shall be available on-site during court operations. Through community service requirements and other program components, participants should be held accountable in ways that make justice visible to the community in which the court resides. Other program models shall follow the statutory requirements of the specific legal structure that best describes the operating program's structure.

7-1.2 PARTICIPATING ENTITIES

Participating entities within each jurisdiction will vary based on the program model followed. For all program models, minimally the district attorney, public defender, and presiding district judge shall be provided information about the program when one exists in a jurisdiction.

SUBCHAPTER 7-2: TREATMENT

7-2.1 TREATMENT SERVICES

Treatment contractors shall provide screening services within five (5) days of admission to the program for the purpose of determining program requirements and case planning. The screening shall minimally include a validated substance use disorder screening tool and an ODMHSAS-approved criminogenic risk assessment instrument, completed by a clinician meeting minimum qualifications for Screening and Referral, as identified in the most recent version of the Services Manual, and trained to administer the instrument.

Treatment service requirements shall be provided within the requirements of general substance abuse or mental health statements of work. Services shall be provided regardless of income level and shall not be contingent upon payment of program fees or copays.

Community Court programs shall verify that all entities providing treatment services to participants are Approved Treatment Entities. Verification shall be documented in the office for inspection and review by ODMHSAS.

Treatment services shall:

- Be provided within requirements of general substance abuse or mental health statements of work;
- Not include incarceration to achieve clinical or social service objectives, such as obtaining access to detoxification services or sober living quarters;
- Be available to participants regardless of their work schedule. Treatment agency contractors shall be available for services at least forty (40) hours per week, with the exception of state and federally designated holidays;
- Utilize Risk, Need, Responsivity principles in targeting criminogenic and non-criminogenic/responsivity needs of participants;
- Use evidence-based criminal thinking interventions after participants are stabilized clinically and no longer experiencing acute symptoms of distress such as cravings, withdrawal, or depression;
- Include substance use treatments that are manualized and have been demonstrated to improve outcomes for addicted persons involved in the criminal justice system; and
- Include medications, as clinically appropriate based on medical necessity as determined by a treating physician with specialized behavioral health expertise.

7-2.2 TREATMENT REPORTING

Frequent and accurate reporting to the program enhances program accountability. Treatment staff shall document all services in accordance with ODMHSAS. Additionally, treatment staff shall submit regular treatment reports to program coordinators, or designees, as required. Treatment staff shall report information consistent with 2-5.4.

SUBCHAPTER 7-3: SUPERVISION

Supervision is not a required component of the Community Court program. If the program includes supervision, the program shall provide supervision consistent with the level identified as necessary in the criminogenic risk assessment. Programs not requiring supervision may disregard this subchapter.

If the Community Court program includes substance testing, it shall follow requirements as identified in 2-4.4 and 2-4.5

SUBCHAPTER 7-4: EXPENDITURE REPORTS

Community Court programs shall submit quarterly expenditure reports to ODMHSAS within 45 days of the close of each quarter and shall comply in a timely manner with any follow-up requests.